WILLIAM F. JENSEN III
DEPUTY LEGISLATIVE COUNSEL

GARY L. ENDICOTT
ANTHONY C. COE

JAMES W. FRANSEN

GARY L. ENDICOTT ANTHONY C. COE MARK J. MATHIESEN POLLY W. CRAIGHILL SENIOR COUNSELS

## UNITED STATES SENATE OFFICE OF THE LEGISLATIVE COUNSEL

WASHINGTON, DC 20510-7275

PHONE: (202) 224-6461 FAX: (202) 224-0567

Friday, December 28, 2007

MARK S. KOSTER ELIZABETH ALDRIDGE KING CHARLES E. ARMSTRONG LAURA M. AYOUD RUTH ANN ERNST JOHN A. GOETCHEUS DARCIE E. CHAN HEATHER L. BURNHAM AMY E. GAYNOR MATTHEW D. McGHIE STEPHANIE EASLEY MARK M. McGunagle Kevin M. Davis MICHELLE L. JOHNSON-WEIDER STACY E. KERN-SCHEERER KRISTIN K. ROMERO HEATHER L. ARPIN ROBERT A. GRANT KELLY J. MALONE JOHN A. HENDERSON JOHN W. BAGGALEY COLIN D. CAMPBELL, JR. MARGARET A. ROTH ALLISON M. OTTO LEGAL STAFF

WILLIAM R. BAIRD

The Honorable Byron Dorgan United States Senate Washington, DC 20510

Dear Senator Dorgan:

This is in response to an inquiry we received from your office regarding the amendment we drafted to prohibit the use of funds for a demonstration program to allow Mexico-domiciled motor carriers to operate beyond certain commercial zones. The amendment we drafted was incorporated into section 136 of title I of division K (Transportation, Housing and Urban Development, and related agencies Appropriations Act, 2008) of the Consolidated Appropriations Act, 2008, signed by the President on December 26, 2007.

This language was drafted to carry out the intent of Congress that no funds made available under the Consolidated Appropriations Act, 2008 were to be used in fiscal year 2008 to establish or implement a cross-border motor carrier demonstration program to allow Mexico-domiciled motor carriers to operate beyond the commercial zones along the international border between the United States and Mexico. The phrase "and implement" was not included because it was felt that the phrase "establish" was to be construed in its broadest context and that such a broad construction would include implementation. In fact, the legislative history in the Senate indicates that it was intended to preclude the carrying out of any demonstration program, including the pilot program put into effect in September 2007.

Sincerely,

Polly W. Craighill Legislative Counsel

Bolly W Grackine